

Representative R. Curt Webb proposes the following substitute bill:

UTAH SCIENCE TECHNOLOGY AND RESEARCH

INITIATIVE AMENDMENTS

2018 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Daniel Hemmert

House Sponsor: R. Curt Webb

LONG TITLE

General Description:

This bill modifies provisions of the Utah Science Technology and Research Governing Authority (USTAR) Act and other related provisions.

Highlighted Provisions:

This bill:

- ▶ defines terms;
- ▶ modifies provisions that require USTAR to provide ongoing funding for certain researchers at the University of Utah and Utah State University;
- ▶ modifies reporting requirements related to researchers that receive state funding;
- ▶ requires USTAR to transfer ownership of:
 - a certain research building located on the campus of the University of Utah to the university; and
 - a certain research building located on the campus of Utah State University to the university;
- ▶ creates a new restricted account;
- ▶ amends provisions related to the Governor's Office of Economic Development's Technology Commercialization and Innovation Program; and



26 ▶ makes technical changes.

27 **Money Appropriated in this Bill:**

28 This bill appropriates in fiscal year 2019:

29 ▶ to the Utah Science Technology and Research Governing Authority -- Research

30 Capacity Building -- various programs described in this bill:

- 31 • from the General Fund as an ongoing appropriation, (\$6,519,000); and
- 32 • from Beginning Nonlapsing Balances as a one-time appropriation, (\$250,000);

33 ▶ to the General Fund:

- 34 • from nonlapsing balances -- Utah Science Technology and Research Governing
- 35 Authority as a one-time appropriation, \$250,000;

36 ▶ to the University of Utah -- Education and General:

- 37 • from the General Fund as an ongoing appropriation, \$2,000,000; and
- 38 • from the General Fund as a one-time appropriation, (\$2,307,300);

39 ▶ to Utah State University -- Education and General:

- 40 • from the General Fund as an ongoing appropriation, \$1,000,000;

41 ▶ To USTAR -- Grant Programs -- various programs described in this bill:

- 42 • from the General Fund as an ongoing appropriation, (\$9,220,000); and
- 43 • from the General Fund as a one-time appropriation, \$9,220,000;

44 ▶ To Governor's Office of Economic Development -- Business Development --
45 Outreach and International Trade:

- 46 • from the General Fund as an ongoing appropriation, (\$2,448,900); and
- 47 • from the General Fund as a one-time appropriation, \$2,448,900; and

48 ▶ To Workforce Development Restricted Account:

- 49 • from the General Fund as an ongoing appropriation, \$15,187,900; and
- 50 • from the General Fund as a one-time appropriation, (\$9,111,600).

51 **Other Special Clauses:**

52 None

53 **Utah Code Sections Affected:**

54 AMENDS:

55 **63I-1-253**, as last amended by Laws of Utah 2017, Chapters 166 and 181

56 **63M-2-502**, as enacted by Laws of Utah 2016, Chapter 240

57 **63M-2-602**, as enacted by Laws of Utah 2016, Chapter 240
 58 **63M-2-802**, as last amended by Laws of Utah 2017, Chapter 18
 59 **63N-3-204**, as renumbered and amended by Laws of Utah 2015, Chapter 283

60 ENACTS:

61 **13-1-14**, Utah Code Annotated 1953
 62 **53B-17-1101**, Utah Code Annotated 1953
 63 **53B-17-1102**, Utah Code Annotated 1953
 64 **53B-18-1501**, Utah Code Annotated 1953
 65 **53B-18-1502**, Utah Code Annotated 1953

66 REPEALS:

67 **63M-2-702**, as enacted by Laws of Utah 2016, Chapter 240
 68 **63M-2-704**, as enacted by Laws of Utah 2016, Chapter 240
 69 **63M-2-705**, as enacted by Laws of Utah 2016, Chapter 240

70

71 *Be it enacted by the Legislature of the state of Utah:*

72 Section 1. Section **13-1-14** is enacted to read:

73 **13-1-14. Workforce Development Restricted Account.**

74 (1) There is created a restricted account within the General Fund known as the
75 Workforce Development Restricted Account.

76 (2) The restricted account shall be administered to provide funding for collaborative
77 projects that support:

78 (a) economic development in the state;

79 (b) workforce development in the state;

80 (c) the support of scientific and technical innovation and entrepreneurship in the state;

81 and

82 (d) the programs and duties of the governing authority in accordance with this chapter.

83 (3) The state treasurer shall invest the money in the restricted account according to the
84 procedures and requirements of Title 51, Chapter 7, State Money Management Act, except that
85 interest and other earnings derived from the restricted account shall be deposited into the
86 restricted account.

87 (4) The restricted account shall be funded by appropriations made to the account by the

88 Legislature.

89 (5) Subject to appropriation and direction from the Legislature, account money may be
90 used in accordance with this part.

91 Section 2. Section **53B-17-1101** is enacted to read:

92 **Part 11. USTAR Researchers**

93 **53B-17-1101. Definitions.**

94 As used in this part:

95 (1) "Researcher" means an individual who:

96 (a) on May 8, 2018, is employed, alone or as part of a research team, by the university;

97 (b) before May 8, 2018, received funding from USTAR for some or all of the

98 researcher's startup costs or salary;

99 (c) was recruited to become a member of the university's faculty; and

100 (d) after May 8, 2018, receives some or all of the researcher's start up costs or salary

101 from a legislative appropriation to the university for that purpose.

102 (2) "University" means the University of Utah.

103 (3) "USTAR" means the Utah Science Technology and Research Initiative created in

104 Section [63M-2-301](#).

105 Section 3. Section **53B-17-1102** is enacted to read:

106 **53B-17-1102. Researcher reporting requirements.**

107 (1) On or before September 1 each year, the university shall submit a written report to

108 the governor, the Legislature, and the Business, Economic Development, and Labor

109 Appropriations Subcommittee.

110 (2) A report under Subsection (1) shall contain:

111 (a) the amount and sources of funding expended on a researcher's research program,

112 including:

113 (i) university funds and other state funds;

114 (ii) legislative appropriations;

115 (iii) federal funds;

116 (iv) philanthropic or nonprofit funds; and

117 (v) industry funds;

118 (b) a copy of each:

- 119 (i) technology disclosure that a researcher files with the university;
- 120 (ii) license agreement that the university enters into with respect to a technology
- 121 developed by a researcher, including any current, expired, or breached license; and
- 122 (iii) patent filed by the university based on technology developed by a researcher;
- 123 (c) publications in which a researcher participated, including a citation for each peer
- 124 reviewed publication;
- 125 (d) the number of jobs maintained by a researcher's research program and average
- 126 wages paid to those holding those jobs;
- 127 (e) expenses paid by legislative appropriations for each researcher, including:
 - 128 (i) salary and benefits for a researcher or staff;
 - 129 (ii) operational expenses;
 - 130 (iii) capital equipment expenses; and
 - 131 (iv) travel; and
- 132 (f) compensation, including salary and benefits, that a researcher received from a
- 133 publicly funded source other than legislative appropriations under this part.

134 Section 4. Section **53B-18-1501** is enacted to read:

135 **Part 15. USTAR Researchers**

136 **53B-18-1501. Definitions.**

137 As used in this part:

138 (1) "Researcher" means an individual who:

139 (a) on May 8, 2018, is employed, alone or as part of a research team, by the university;

140 (b) before May 8, 2018, received funding from USTAR for some or all of the
141 researcher's startup costs or salary;

142 (c) was recruited to become a member of the university's faculty; and

143 (d) after May 8, 2018, receives some or all of the researcher's start up costs or salary
144 from a legislative appropriation to the university for that purpose.

145 (2) "University" means Utah State University.

146 (3) "USTAR" means the Utah Science Technology and Research Initiative created in

147 Section [63M-2-301](#).

148 Section 5. Section **53B-18-1502** is enacted to read:

149 **53B-18-1502. Researcher reporting requirements.**

150 (1) On or before September 1 each year, the university shall submit a written report to
151 the governor, the Legislature, and the Business, Economic Development, and Labor
152 Appropriations Subcommittee.

153 (2) A report under Subsection (1) shall contain:

154 (a) the amount and sources of funding expended on a researcher's research program,
155 including:

156 (i) university funds and other state funds;

157 (ii) legislative appropriations;

158 (iii) federal funds;

159 (iv) philanthropic or nonprofit funds; and

160 (v) industry funds.

161 (b) a copy of each:

162 (i) technology disclosure that a researcher files with the university;

163 (ii) license agreement that the university enters into with respect to a technology
164 developed by a researcher, including any current, expired, or breached license; and

165 (iii) patent filed by the university based on technology developed by a researcher;

166 (c) publications in which a researcher participated, including a citation for each peer
167 reviewed publication;

168 (d) the number of jobs maintained by a researcher's research program and average
169 wages paid to those holding those jobs;

170 (e) expenses paid by legislative appropriations for each researcher, including:

171 (i) salary and benefits for a researcher or staff;

172 (ii) operational expenses;

173 (iii) capital equipment expenses; and

174 (iv) travel; and

175 (f) compensation, including salary and benefits, that a researcher received from a
176 publicly funded source other than legislative appropriations under this part.

177 Section 6. Section **63I-1-253** is amended to read:

178 **63I-1-253. Repeal dates, Titles 53, 53A, and 53B.**

179 The following provisions are repealed on the following dates:

180 (1) Subsection **53-10-202(18)** is repealed July 1, 2018.

181 (2) Section 53-10-202.1 is repealed July 1, 2018.

182 (3) Title 53A, Chapter 1a, Part 6, Public Education Job Enhancement Program, is
183 repealed July 1, 2020.

184 (4) Section 53A-13-106.5 is repealed July 1, 2019.

185 (5) Section 53A-15-106 is repealed July 1, 2019.

186 (6) Sections 53A-15-206 and 53A-15-207 are repealed January 1, 2023.

187 (7) Title 53A, Chapter 31, Part 4, American Indian and Alaskan Native Education State
188 Plan Pilot Program, is repealed July 1, 2022.

189 (8) Title 53B, Chapter 17, Part 11, USTAR Researchers, is repealed July 1, 2028.

190 (9) Title 53B, Chapter 18, Part 15, USTAR Researchers, is repealed July 1, 2028.

191 [~~8~~] (10) Section 53B-24-402, Rural residency training program, is repealed July 1,
192 2020.

193 [~~9~~] (11) Subsection 53C-3-203(4)(b)(vii), which provides for the distribution of
194 money from the Land Exchange Distribution Account to the Geological Survey for test wells,
195 other hydrologic studies, and air quality monitoring in the West Desert, is repealed July 1,
196 2020.

197 Section 7. Section 63M-2-502 is amended to read:

198 **63M-2-502. Principal researchers -- Agreement requirements -- Discontinuing**
199 **funding.**

200 (1) Subject to Subsection (6) and legislative appropriation, the governing authority
201 shall:

202 (a) provide funding to help a research university honor its commitments to principal
203 researchers employed by the research university; and

204 (b) give priority to funding provided under Subsection (1)(a).

205 (2) The governing authority shall enter into a written agreement with a higher
206 education institution that employs a principal researcher:

207 (a) establishing performance standards and expectations for a principal researcher; and

208 (b) requiring the higher education institution to require a principal researcher to comply
209 with reporting requirements set forth in Section 63M-2-702.

210 (3) (a) A principal researcher may not be hired on or after May 10, 2016 without the
211 approval of the governing authority and the higher education institution.

212 (b) A higher education institution that enters into or renews an agreement with a
213 principal researcher on or after May 10, 2016 shall include in the agreement:

214 (i) a specific time period for the commitment of USTAR funding;

215 (ii) the amount of USTAR funding committed to the higher education institution for
216 the principal researcher, specifying the purpose of the funding;

217 (iii) an acknowledgment that the principal researcher understands and agrees to the
218 reporting requirements and performance standards under this chapter; and

219 (iv) the governing authority's written approval of the terms of the new or renewed
220 agreement.

221 (4) The governing authority may not allocate money to a higher education institution
222 for a principal researcher unless the higher education institution provides the reporting required
223 under Section 63M-2-702.

224 (5) The governing authority may discontinue allocating money to a higher education
225 institution for a principal researcher if the governing authority and the president of the higher
226 education institution employing the principal researcher agree in writing that:

227 (a) the principal researcher:

228 (i) fails to meet the performance standards and expectations established under
229 Subsection (2)(a);

230 (ii) receives a reasonable opportunity to remedy the failure to meet performance
231 standards and expectations; and

232 (iii) fails to remedy the failure to meet performance standards and expectations; and

233 (b) under the circumstances, discontinuing USTAR funding to the higher education
234 institution for the principal researcher is appropriate and justified.

235 (6) Beginning on July 1, 2018, USTAR may not provide funding to help a research
236 university honor its commitments to principal researchers employed by the research university.

237 Section 8. Section 63M-2-602 is amended to read:

238 **63M-2-602. Lease agreement for a research building -- Requirements for lease**
239 **agreement.**

240 (1) ~~[The]~~ Subject to Subsection (3), the governing authority shall enter into a written
241 lease agreement with a research university to lease to the research university a research
242 building constructed on the research university's campus.

243 (2) A lease agreement under Subsection (1) shall:

244 (a) require the research university to pay the ongoing operation and maintenance
245 expenses associated with the research building, including for any infrastructure in the research
246 building; and

247 (b) subject to the reporting requirements described in Section 63M-2-705, permit the
248 research university to use or rent space within the research building for research other than
249 research receiving USTAR support, including research by a private entity.

250 (3) (a) On or before October 1, 2018, the governing authority shall transfer ownership
251 and title of the:

252 (i) research building known as the James L. Sorenson Molecular Biotechnology
253 Building, USTAR Building, located at 36 South Wasatch Drive, Salt Lake City, to the
254 University of Utah; and

255 (ii) research building known as the USTAR BioInnovations Center located at 650 East
256 1600 North, North Logan, to Utah State University.

257 (b) The provisions of Subsections (1) and (2) are no longer in effect after the transfer of
258 ownership described in this Subsection (3) occurs.

259 Section 9. Section 63M-2-802 is amended to read:

260 **63M-2-802. USTAR annual report.**

261 (1) (a) On or before October 1 of each year, the governing authority shall submit, in
262 accordance with Section 68-3-14, an annual written report for the preceding fiscal year to:

- 263 (i) the Business, Economic Development, and Labor Appropriations Subcommittee;
- 264 (ii) the Economic Development and Workforce Services Interim Committee;
- 265 (iii) the Business and Labor Interim Committee; and
- 266 (iv) the governor.

267 (b) An annual report under Subsection (1)(a) is subject to modification as provided in
268 Subsection (5) after an audit described in Section 63M-2-803 is released.

269 (2) An annual report described in Subsection (1) shall include:

270 (a) information reported to the governing authority[:(i) by an institution of higher
271 education under Section 63M-2-702; (ii)] through the survey described in Section 63M-2-703;
272 [and]

273 [(iii) by a research university, under Section 63M-2-705;]

274 (b) a clear description of the methodology used to arrive at any information in the
275 report that is based on an estimate;

276 (c) starting with fiscal year 2017 data as a baseline, data from previous years for
277 comparison with the annual data reported under this Subsection (2);

278 (d) relevant federal and state statutory references and requirements;

279 (e) contact information for the executive director;

280 (f) other information determined by the governing authority that promotes
281 accountability and transparency; and

282 (g) the written economic development objectives required under Subsection
283 [63M-2-302\(1\)\(e\)](#) and a description of progress or challenges in meeting the objectives.

284 (3) The governing authority shall design the annual report to provide clear, accurate,
285 and accessible information to the public, the governor, and the Legislature.

286 (4) The governing authority shall:

287 (a) submit the annual report in accordance with Section [68-3-14](#); and

288 (b) place a link to the annual report and previous annual reports on USTAR's website.

289 (5) Following the completion of an annual audit described in Section [63M-2-803](#), the
290 governing authority shall:

291 (a) publicly issue a revised annual report that:

292 (i) addresses the audit;

293 (ii) responds to audit findings; and

294 (iii) incorporates any revisions to the annual report based on audit findings;

295 (b) publish the revised annual report on USTAR's website, with a link to the audit; and

296 (c) submit, in accordance with Section [68-3-14](#), written notification of any revisions of
297 the annual report to:

298 (i) the Business, Economic Development, and Labor Appropriations Subcommittee;

299 (ii) the Economic Development and Workforce Services Interim Committee;

300 (iii) the Business and Labor Interim Committee; and

301 (iv) the governor.

302 (6) In addition to the annual written report described in this section, the governing
303 authority shall:

304 (a) provide information and progress reports to a legislative committee upon request;

305 and

306 (b) on or before [~~October 1, 2019~~] August 1, 2018, and every five years after [~~October~~
307 ~~1, 2019, include with the annual report described in this section~~] August 1, 2018, provide to the
308 same entities that receive the annual report described in Subsection (1)(a) a written analysis and
309 recommendations concerning the usefulness of the information required in the annual report
310 and USTAR's ongoing effectiveness, including whether:

- 311 (i) the reporting requirements are effective at measuring USTAR's performance;
312 (ii) the reporting requirements should be modified; [~~and~~]
313 (iii) USTAR is beneficial to the state and should continue[-]; and
314 (iv) whether programs in other agencies could provide similar benefits to the state
315 more effectively or at a lower cost.

316 Section 10. Section ~~63N-3-204~~ is amended to read:

317 **~~63N-3-204. Administration -- Grants and loans.~~**

318 (1) The office shall administer this part.

319 (2) (a) (i) The office may award Technology Commercialization and Innovation
320 Program grants or issue loans under this part to an applicant that is:

- 321 (A) an institution of higher education;
322 (B) a licensee; or
323 (C) a small business.

324 (ii) If loans are issued under Subsection (2)(a)(i), the Division of Finance may set up a
325 fund or account as necessary for the proper accounting of the loans.

326 (b) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the
327 office shall make rules for a process to determine whether an institution of higher education
328 that receives a grant under this part must return the grant proceeds or a portion of the grant
329 proceeds if the technology that is developed with the grant proceeds is licensed to a licensee
330 that:

- 331 (i) does not maintain a manufacturing or service location in the state from which the
332 licensee or a sublicensee exploits the technology; or
333 (ii) initially maintains a manufacturing or service location in the state from which the
334 licensee or a sublicensee exploits the technology, but within five years after issuance of the
335 license the licensee or sublicensee transfers the manufacturing or service location for the

336 technology to a location out of the state.

337 (c) A repayment by an institution of higher education of grant proceeds or a portion of
338 the grant proceeds may only come from the proceeds of the license established between the
339 licensee and the institution of higher education.

340 (d) (i) An applicant that is a licensee or small business that receives a grant under this
341 part shall return the grant proceeds or a portion of the grant proceeds to the office if the
342 applicant:

343 (A) does not maintain a manufacturing or service location in the state from which the
344 applicant exploits the technology; or

345 (B) initially maintains a manufacturing or service location in the state from which the
346 applicant exploits the technology, but within five years after issuance of the grant, the applicant
347 transfers the manufacturing or service location for the technology to an out-of-state location.

348 (ii) A repayment by an applicant shall be prorated based on the number of full years the
349 applicant operated in the state from the date of the awarded grant.

350 (iii) A repayment by a licensee that receives a grant may only come from the proceeds
351 of the license to that licensee.

352 (3) (a) Funding allocations shall be made by the office with the advice of the board.

353 (b) Each proposal shall receive the best available outside review.

354 (4) (a) In considering each proposal, the office shall weigh technical merit, the level of
355 matching funds from private and federal sources, and the potential for job creation and
356 economic development.

357 (b) Proposals or consortia that combine and coordinate related research at two or more
358 institutions of higher education shall be encouraged.

359 (5) The office shall review the activities and progress of grant recipients on a regular
360 basis and, as part of the office's annual written report described in Section 63N-1-301, report
361 on the accomplishments and direction of the Technology Commercialization and Innovation
362 Program.

363 (6) (a) On or before August 1, 2018, the office shall provide a written analysis and
364 recommendations concerning the usefulness of the Technology Commercialization and
365 Innovation Program described in this part, including whether:

366 (i) the program is beneficial to the state and should continue; and

367 (ii) other office programs or programs in other agencies could provide similar benefits
 368 to the state more effectively or at a lower cost.

369 (b) The written analysis and recommendations described in this Subsection (6) shall be
 370 provided to:

- 371 (i) the Business, Economic Development, and Labor Appropriations Subcommittee;
- 372 (ii) the Economic Development and Workforce Services Interim Committee;
- 373 (iii) the Business and Labor Interim Committee; and
- 374 (iv) the governor.

375 Section 11. **Repealer.**

376 This bill repeals:

377 Section **63M-2-702, Reporting requirements for higher education institutions.**

378 Section **63M-2-704, Reporting on licensed or acquired intellectual property.**

379 Section **63M-2-705, Reporting on use of research buildings.**

380 Section 12. **Appropriation.**

381 The following sums of money are appropriated for the fiscal year beginning July 1,
 382 2018, and ending June 30, 2019. These are additions to amounts previously appropriated for
 383 fiscal year 2019. Under the terms and conditions of Title 63J, Chapter 1, Budgetary Procedures
 384 Act, the Legislature appropriates the following sums of money from the funds or accounts
 385 indicated for the use and support of the government of the state of Utah.

386 ITEM 1

387 To Utah Science Technology and Research Governing Authority --

388 Research Capacity Building

389 From General Fund (\$6,519,000)

390 From Beginning Nonlapsing Balances, One-time (\$250,000)

391 Schedule of Programs:

392 U of U Legacy Salary (\$4,200,000)

393 U of U Legacy Support (\$120,000)

394 U of U Start Up, Carry Over,

395 Commercialization (\$1,369,000)

396 USU Legacy Salary (\$775,000)

397 USU Legacy Support (\$305,000)

398	<u>ITEM 2</u>		
399	<u>To General Fund</u>		
400	<u>From Nonlapsing Balances - Utah Science Technology and Research</u>		
401	<u>Governing Authority, One-time</u>		<u>\$250,000</u>
402	<u>Schedule of Programs:</u>		
403	<u>General Fund, One-time</u>	<u>\$250,000</u>	
404	<u>ITEM 3</u>		
405	<u>To University of Utah - Education and General</u>		
406	<u>From General Fund</u>		<u>\$2,000,000</u>
407	<u>From General Fund, One-time</u>		<u>(\$2,307,300)</u>
408	<u>Schedule of Programs:</u>		
409	<u>Education and General</u>	<u>(\$307,300)</u>	
410	<u>ITEM 4</u>		
411	<u>To Utah State University - Education and General</u>		
412	<u>From General Fund</u>		<u>\$1,000,000</u>
413	<u>Schedule of Programs:</u>		
414	<u>Education and General</u>	<u>\$1,000,000</u>	
415	<u>ITEM 5</u>		
416	<u>To USTAR - Grant Programs</u>		
417	<u>From General Fund</u>		<u>(\$9,220,000)</u>
418	<u>From General Fund, One-time</u>		<u>\$9,220,000</u>
419	<u>Schedule of Programs:</u>		
420	<u>Energy Research Triangle</u>	<u>\$0</u>	
421	<u>Industry Partnership Program</u>	<u>\$0</u>	
422	<u>Science and Technology Initiation Grant</u>	<u>\$0</u>	
423	<u>Technology Acceleration Program</u>	<u>\$0</u>	
424	<u>University Technology Acceleration Grant</u>	<u>\$0</u>	
425	<u>ITEM 6</u>		
426	<u>To Governor's Office of Economic Development - Business Development</u>		
427	<u>From General Fund</u>		<u>(\$2,448,900)</u>
428	<u>From General Fund, One-time</u>		<u>\$2,448,900</u>

429	<u>Schedule of Programs:</u>	
430	<u>Outreach and International Trade</u>	<u>\$0</u>
431	<u>ITEM 7</u>	
432	<u>To Utah Science Technology and Research Governing Authority --</u>	
433	<u>Workforce Development Restricted Account</u>	
434	<u>From General Fund</u>	<u>\$15,187,900</u>
435	<u>From General Fund, One-time</u>	<u>(\$9,111,600)</u>
436	<u>Schedule of Programs:</u>	
437	<u>Workforce Development Restricted</u>	
438	<u>Account</u>	<u>\$6,076,300</u>